

Message Text

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ACTION EB-11

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FM AMCONSUL MONTREAL

TO SECSTATE WASHDC PRIORITY 4469

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FROM USREP ICAO

E. O. 11652: N/A

TAGS: ETRN, CA

SUBJ: ICAO - SENEGAL PROPOSAL -- 1ST COUNCIL MEETING (MARCH 4)

1. MORNING MARCH 4 SOV REP ADVISED USREP THAT SOVIETS WOULD VOTE FOR RPT FOR SENEGAL PROPOSAL. CZECHREP FOR FIRST TIME WOULD NOT RETURN US CALLS. THIS BROUGHT "FORS" TO 13: FOUR AFRICANS, TRIN-TOB, THREE ARAB STATES, THREE SO EAST ASIA, TWO COMMUNIST. AGAINST REMAINED AT ELEVEN. HOWEVER, FRANCE UNDER STATUTORY MAJORITY INSTRUCTIONS ABSTAIN. STATUTORY MAJORITY (16) REQUEST OBVIOUSLY INDICATED IN EFFORT DEFEAT, MAKING PROBABLE OUTCOME 13 FOR, TEN AGAINST, SEVEN ABSTENTIONS. IN ORDER MAXIMIZE EFFECTS OF SUCH A DEFEAT, "FOR" BLOC EXPLORED POSSIBILITY JOINING SOLIDLY WITH THE "ABSTENTIONS", IN EFFORT REALIGN RESULT TO 13 FOR, 0 AGAINST, 17 ABSTAINING (MAJORITY).

2. AT SAME TIME INDIA ADVISED USREP THEY WOULD ASK DEFERMENT ITEM UNTIL END OF MONTH. (MADE ONLY FEEBLE ATTEMPT IN COUNCIL WITH NO RESPONSE FROM CHAIR OR ANY OTHER MEMBER.)

3. "OPPOSITION" BLOC MET (HAPPENS TO BE ELEVEN MEMBER STATES
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GENEVA GP). ABSTENTION POSITION OPPOSED BY UK, FOR OBVIOUS REA-

SONS, AND GERMANY, NORWAY AND BELGIUM, HELD OUT (FOR DIFFERING REASONS). FIVE MINUTES BEFORE MEETING UNANIMITY AGREED TO BECAUSE: (A) PROPOSAL WOULD BE DEFEATED FOR LACK OF STATUTORY MAJORITY; (B) UNANIMOUS ABSTENTION ALL OTHERS WOULD MAXIMIZE AND SOLIDIFY BLOC "NOT GOING ALONG WITH" PROPOSAL; (C) SUCH BLOC WOULD NUMBER MORE THAN THOSE VOTING FOR; (D) WOULD RESULT IN OBSCURING WITHIN LARGE GROUP THOSE STATES WHOSE COUNCIL SEATS JEOPARDIZED BY INDEPENDENT ACTION.

4. CWP-5910 INTRODUCED BY DIALLO IN LONG PRESENTATION, PRAISING THE QUALITY OF HIS OWN PAPER, TALKING ABOUT NEED FOR "EQUITY" ON COUNCIL. THEN SPENT SOME TIME ON VILIFICATION AGAINST A "CERTAIN STATE" "WHICH HAD SENT A CABLE" TO MANY STATES DELIBERATELY MISINTERPRETING HIS PROPOSAL. DIALLO SAID MANY COUNCIL REPS TOLD HIM THAT PERSONALLY THEY FAVORED HIS PROPOSAL AS FAIR AND GOOD BUT THEY "HAVE TO VOTE THEIR INSTRUCTIONS" (WITH CLEAR IMPLICATIONS THAT THERE HAD BEEN "ARM-TWISTING".) HE SAID THAT ONE STATE HAD SAID IT WOULD WITHDRAW FROM ICAO IF PROPOSAL ADOPTED AND LINKED IT TO A CERTAIN STATES "FUEL PROBLEMS", WITH SNIDE REMARKS ABOUT UNDERSTANDING WHY CERTAIN STATES HAVE FUEL PROBLEMS. NOT CLEAR WHETHER HE WAS REFERRING TO NETHERLANDS WHICH HE HAS NEGOTIATED OFF COUNCIL, ORIUS, OR BOTH. HE CLAIMED TO HAVE SEEN ABLER SENT BY "CERTAIN STATE". (DIALLO HAS USED THIS PERSONAL BITTER APPROACH IN COUNCIL MORE AND MORE OFTEN. MEMBERS FIND DISTASTEFUL AND IT MAY BECOME COUNTER PRODUCTIVE.)

5. PRES/COUNCIL STATED THAT HE CONSIDERED ALL PAPERS UNDER ITEM 3 TO BE SAME: I.E., SIMPLE PROCEDURAL REQUESTS TO HAVE ITEM ADDED TO ASSEMBLY AGENDA. IF ITEM ADDED, SUBSTANTIVE DISCUSSION COULD BE UNDERTAKEN WHEN DRAFT ASSEMBLY PAPER COMES TO COUNCIL.

6. BRIEF STATEMENTS SUPPORT FOR INCLUSION ON AGENDA ONLY, BY UGANDA, INDONESIA, LEBANON. OPPOSITION BEGAN WITH UK, BELGIUM AND FRANCE MAKING VERY STRONG STATEMENTS OPPOSED. US FOLLOWED PER INSTRUCTIONS. ADDITIONALLY (A) QUESTIONED WHAT DIALLO MEANT BY WORD "EQUITY" IN ICAO, POINTING OUT AVIATION NATURE OF ORGANIZATION; (B) RESPONDED TO HIS ACCUSATIONS THAT "A CERTAIN STATE HAD SENT A CABLE", ETC. BY POINTING OUT THAT LIMITED OFFICIAL USE

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MANY STATES HAD SENT MANY CABLES AND CONSULTED AMONG THEMSELVES IN EFFORT ANALYZE PROPOSAL, ETC. (C) US LIKE OTHERS WAS NOT AWARE THAT PRESENT PROCEDURE UNSATISFACTORY. EXPRESSED US OPINION THAT PROPOSAL CONTRAVENES ARTICLE 50 CHICAGO CONVENTION. REQUESTED OPINION OF LEGAL BUREAU/SECRETARIAT.

7. SECGEN RESPONDED THAT WAS NOT EXPECTING SUCH REQUEST AND WOULD LIKE LITTLE TIME UNTIL NEXT MEETING, DUE LATENESS

HOUR.
HARPER

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